

# Statistics, Machine Learning, and Public Policy Analysis

*Propensity score analysis of  
observational data*

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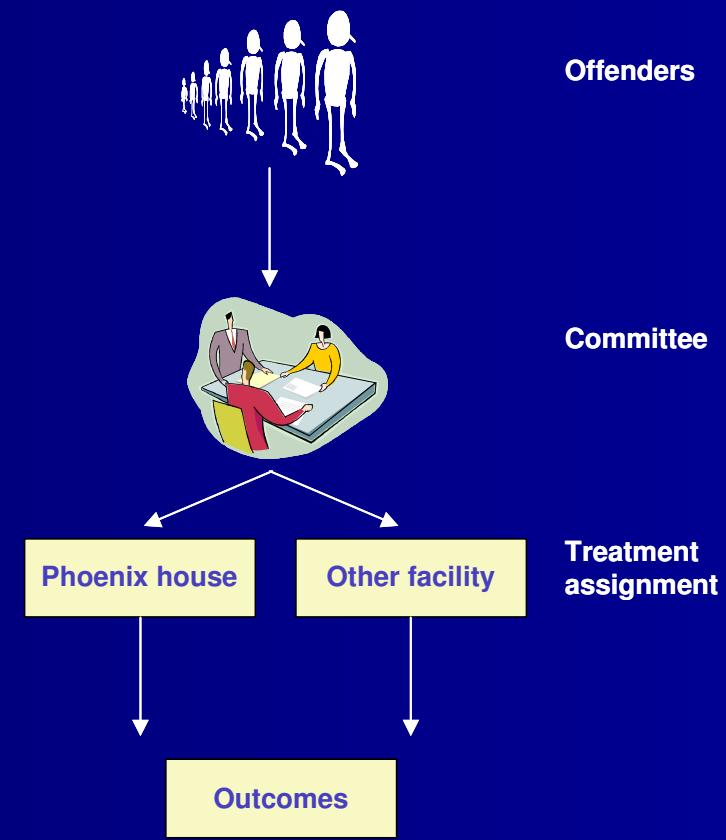
# Problems I face at RAND

Assessing public policy almost always asks  
“what would have happened if...”

- youths sent to residential drug treatment had been sent to alternative programs
- officers treated drivers that they stopped equitably regardless of race
- military reservists were offered a DoD subsidized health plan

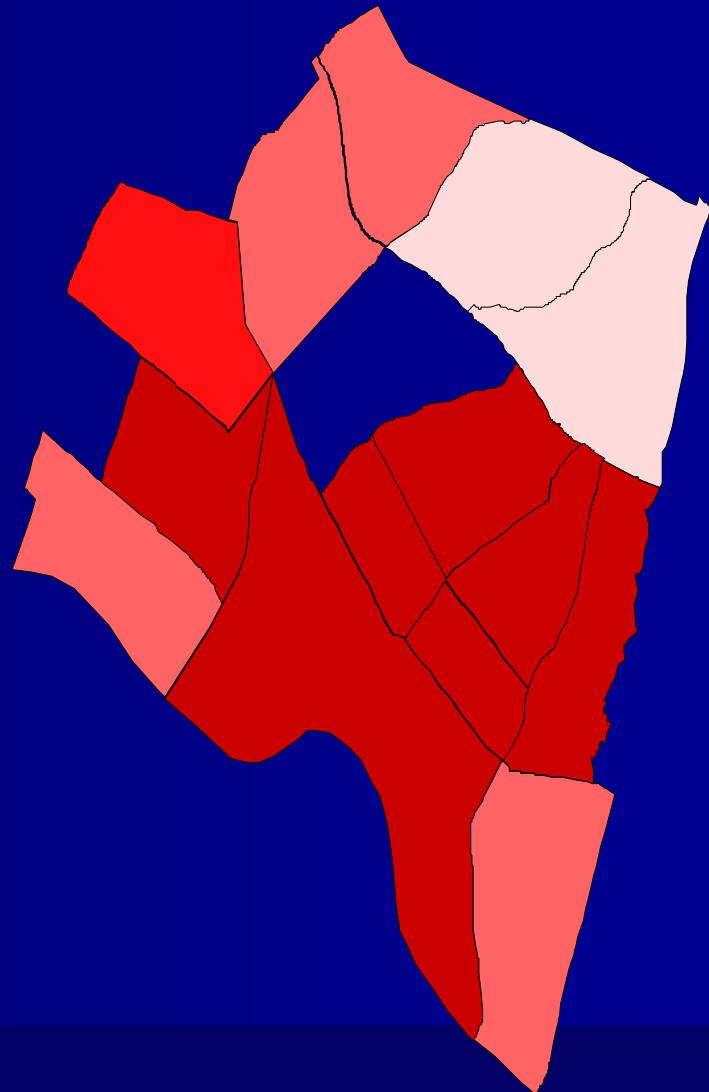
# Example: Phoenix house

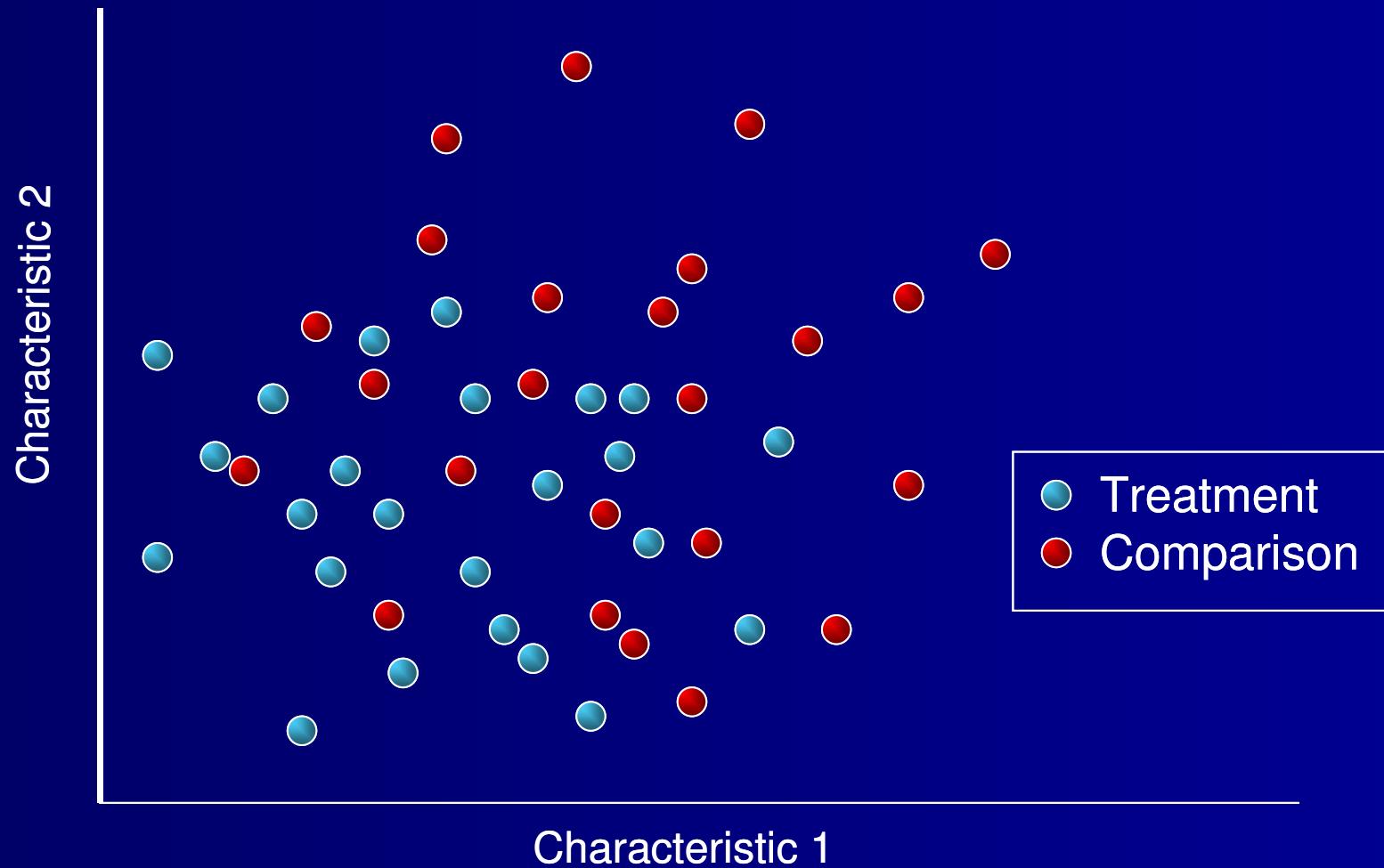
- The treatment assignments are non-random
- Youths in the treatment have no violent criminal history, moderate drug use
- A direct comparison ignores baseline differences

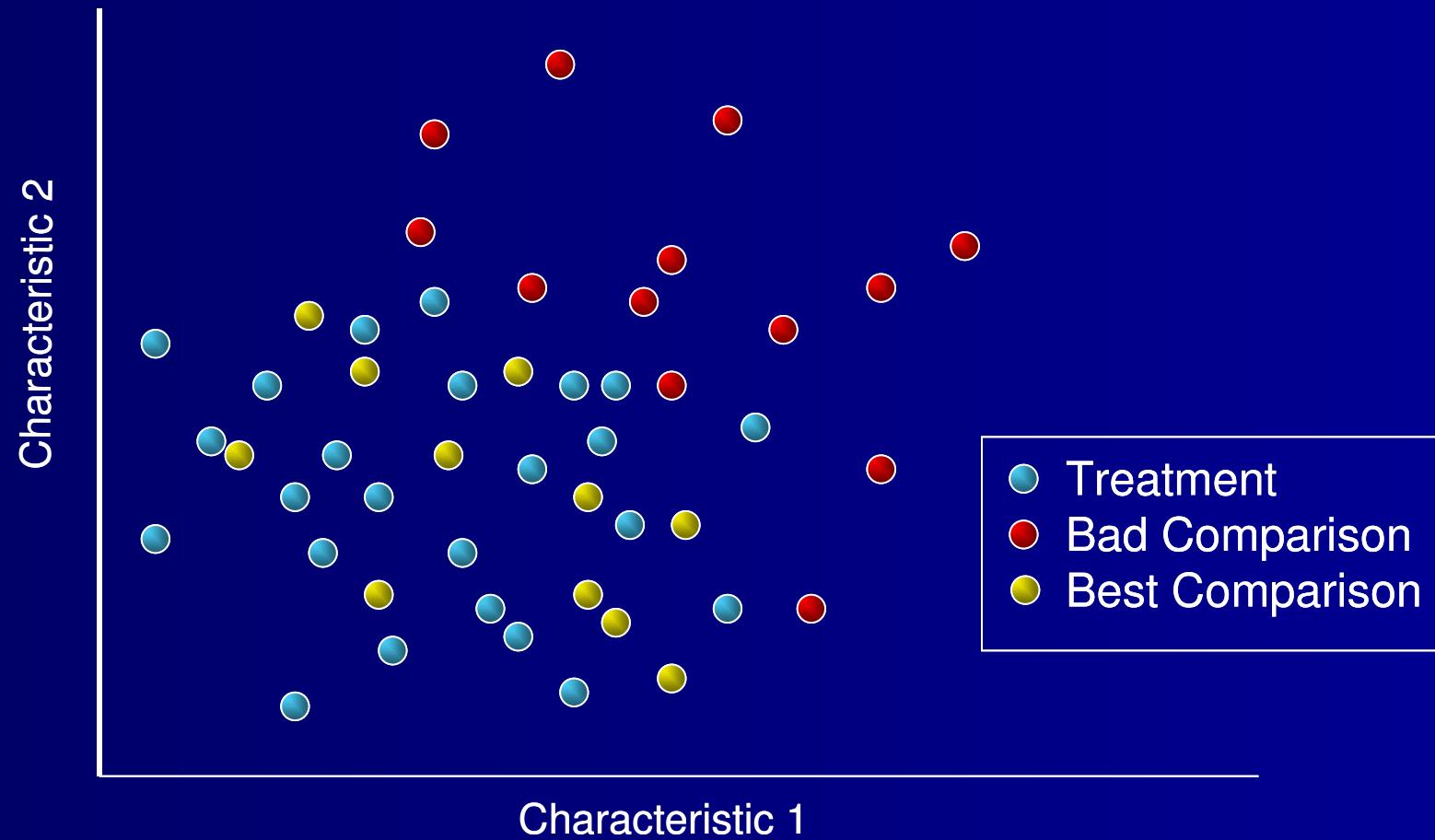


# Example: Racially biased policing

- Drivers of different races may traverse different streets
- Policing practices can vary by neighborhood, crime patterns vary
- Direct comparisons of black drivers to white drivers ignore these differences







# Adjusting for $\mathbf{x}$

- We must “adjust for” or “control for”  $\mathbf{x}$ , commonly interpreted as

$$y_{obs} = \beta_0 + \beta_1 T + \beta_2 x_1 + \dots + \beta_{d+1} x_d + \epsilon$$

- Requires a lot of “expert knowledge” for selecting  $\mathbf{x}$
- Challenging to diagnose
- When the two groups have little overlap in terms of  $\mathbf{x}$ , the model assumptions completely drive the result. This situation is difficult to detect

# Causal estimation

- Each individual has a control outcome,  $y_0$ , and a treatment outcome,  $y_1$

Average treatment effect of the treated

$$= \mathbb{E}(y_1|T = 1) - \mathbb{E}(y_0|T = 1)$$

$$\mathbb{E}(y_1|T = 1) \approx \frac{\sum_{i \in T} y_{1i}}{N_T}$$

# Causal estimation

$$E(y_0 | T = 1) = \iint y_0 f(y_0, \mathbf{x} | T = 1) d\mathbf{x} dy_0$$

# Causal estimation

$$\begin{aligned}\mathbb{E}(y_0|T = 1) &= \iint y_0 f(y_0, \mathbf{x}|T = 1) d\mathbf{x} dy_0 \\ &= \iint y_0 \frac{f(y_0, \mathbf{x}|T = 1)}{f(y_0, \mathbf{x}|T = 0)} f(y_0, \mathbf{x}|T = 0) d\mathbf{x} dy_0\end{aligned}$$

- Apply Bayes Theorem to  $f(y_0, \mathbf{x}|T)$ .

# Causal estimation

$$E(y_0|T = 1) =$$

$$\iint y_0 \frac{f(T = 1|y_0, \mathbf{x})}{f(T = 0|y_0, \mathbf{x})} \frac{f(y_0, \mathbf{x})}{f(y_0)} \frac{f(T = 0)}{f(T = 1)} f(y_0, \mathbf{x}|T = 0) d\mathbf{x} dy_0$$

- Assume  $f(T|y_0, \mathbf{x}) = f(T|\mathbf{x})$
- This the **strong ignorability assumption**. If  $\mathbf{x}$  contains all the information used in assigning treatments, then this assumption holds.

# Causal estimation

$$\mathbb{E}(y_0|T=1) = \frac{f(T=0)}{f(T=1)} \iint y_0 \frac{p(\mathbf{x})}{1-p(\mathbf{x})} f(y_0, \mathbf{x}|T=0) d\mathbf{x} dy_0$$

$$\mathbb{E}(y_0|T=1) \approx \frac{\sum_{i \in C} w_i y_{0i}}{\sum_{i \in C} w_i}$$

# Balance on $\mathbf{x}$

- Even if the causal interpretation or strong ignorability is suspect, weighting comparison subjects with  $p/(1 - p)$  matches the joint distributions of  $\mathbf{x}$

$$f(\mathbf{x}|T = 1) \propto \frac{p(\mathbf{x})}{1 - p(\mathbf{x})} f(\mathbf{x}|T = 0)$$

# Summary of the method

$$E(y_1|T=1) \approx \frac{\sum_{i=1}^N t_i y_{1i}}{N_T}$$

$$E(y_0|T=1) \approx \frac{\sum_{i=1}^N w_i(1-t_i) y_{0i}}{\sum_{i=1}^N w_i(1-t_i)}$$

- $w_i = \frac{p_i}{1-p_i}$ , and  $p_i$  is the probability that subject  $i$  goes to the treatment group
- Derivation requires that treatment assignments depend only on  $\mathbf{x}$
- For years machine learning has focused on estimating  $p(\mathbf{x})$  when  $\mathbf{x}$  is high-dimensional

# Logistic log-likelihood

- Let  $p(\mathbf{x}) = 1 / (1 + e^{-F(\mathbf{x})})$
- Find  $F(\mathbf{x})$  to maximize

$$\ell(F) = \mathbb{E}_{t, \mathbf{x}} tF(\mathbf{x}) - \log(1 + e^{F(\mathbf{x})})$$

# Gradient boosting

- Initialize  $F(\mathbf{x}) = 0$
- Find a  $g(\mathbf{x})$  such that  $F(\mathbf{x}) + \lambda g(\mathbf{x})$  has a larger log-likelihood than  $F(\mathbf{x})$
- The  $g(\mathbf{x})$  offering the greatest local improvement in the log-likelihood is

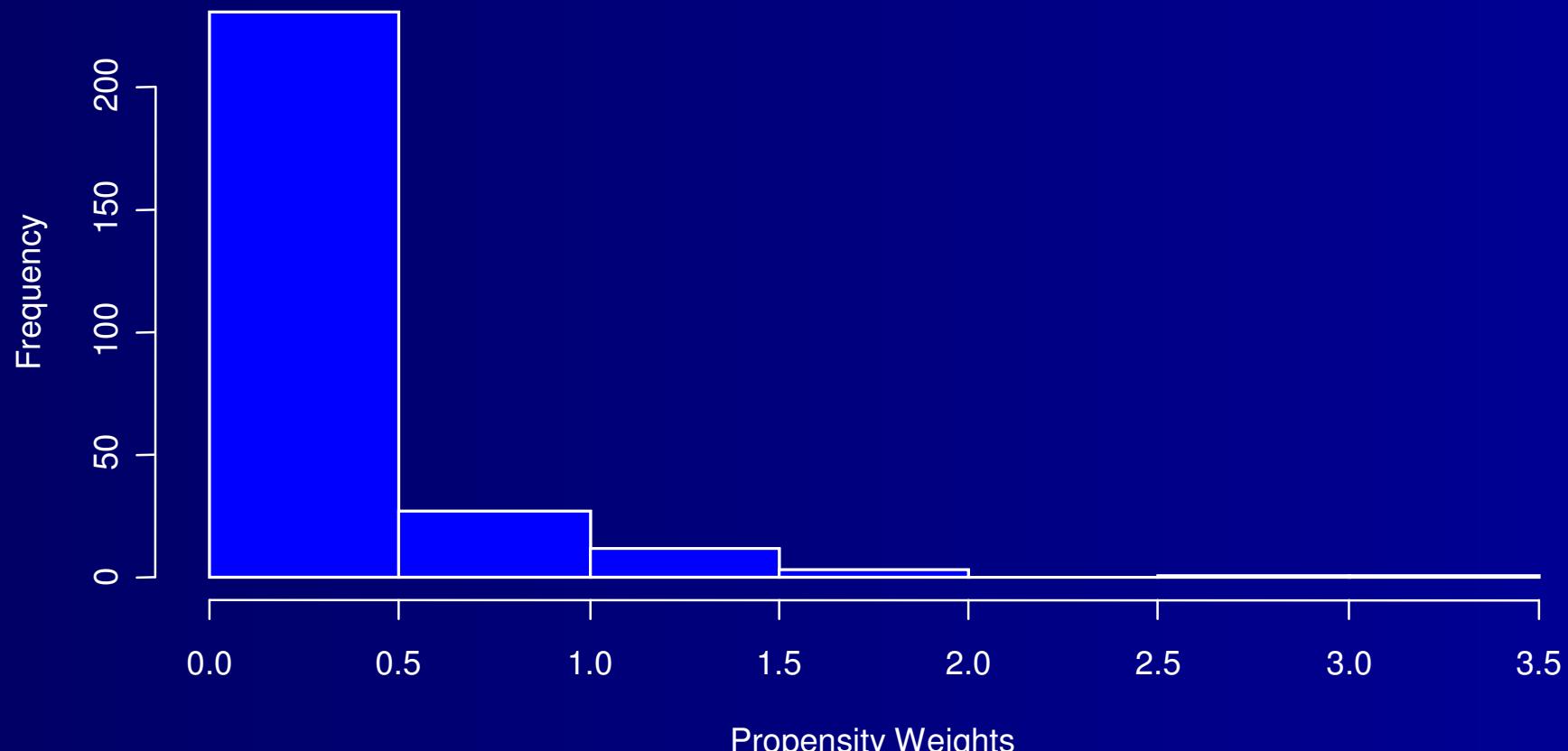
$$g(\mathbf{x}) = E \left[ t - \frac{1}{1 + e^{-F(\mathbf{x})}} \mid \mathbf{x} \right]$$

- We will use regression trees to estimate  $E [t - p(\mathbf{x}) \mid \mathbf{x}]$

# Advantages

1. Excellent estimation of  $p(\mathbf{x})$
2. The resulting model handles continuous, nominal, ordinal, and missing  $x$ 's
3. Invariant to one-to-one transformations of the  $x$ 's
4. Model higher interaction terms with more complex regression trees
5. Implemented in R in the `gbm` library

# Observed control group weights



$$\text{ESS} = (\sum w_i)^2 / \sum w_i^2$$

# Balance of subject features

Variable	treatment	weighted	unweighted	effect size	
	mean	control	control	weighted	unweighted
Treatment motivation	2.52	2.22	1.35	0.23	0.89
Environmental risk	30.61	31.09	28.94	-0.05	0.17
Substance use	7.61	6.94	4.59	0.16	0.69
Complex behavior	12.84	13.00	12.11	-0.02	0.09
Age	15.82	15.76	15.31	0.07	0.56
:				:	:
ESS	175	107.5	274		
Average  ES				<b>0.107</b>	<b>0.307</b>

# Results: Phoenix house

	Unweighted	GBM	Logit, 0.05	Logit, 0.20
Estimated Treatment Effect (confidence interval)				
Marijuana	-11.8 (-19.7, -3.8)	-5.9 (-16.2, 4.3)	-1.9 (-12.7, 8.8)	-5.2 (-24.4, 14.1)
Alcohol	-1.2 (-5.5, 3.0)	2.8 (-3.6, 9.3)	1.5 (-10.2, 13.3)	3.1 (-10.5, 16.7)

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Measures of model fit	NA	466.4	539.2	511.4
Deviance	NA	466.4	539.2	511.4
ASAM	0.31	0.11	0.14	0.20
SE, Marijuana	4.0	5.2	6.6	11.8
SE, Alcohol	2.2	3.3	7.2	8.3

# Balance of driver features

Region	% Black drivers	% Non-black drivers (weighted)	% Non-black drivers (unweighted)
	N=3,703	ESS=2,089	N=3,033
A	31%		27%
B	32%		14%
C	1%		3%
D	11%		21%
E	9%		8%
F	3%		6%
G	14%		21%

# Balance of driver features

Region	% Black drivers	% Non-black drivers (weighted)	% Non-black drivers (unweighted)
	N=3,703	ESS=2,089	N=3,033
A	31%	29%	27%
B	32%	30%	14%
C	1%	1%	3%
D	11%	13%	21%
E	9%	9%	8%
F	3%	3%	6%
G	14%	15%	21%

# Balance of driver features

	% Black drivers N=3,703	% Non-black drivers (weighted) ESS=2,089	% Non-black drivers (unweighted) N=3,033
<b>Time</b>			
12am-4am	16%	13%	7%
4am-8am	4%	4%	4%
8am-12pm	17%	17%	21%
12pm-4pm	20%	23%	28%
4pm-8pm	24%	25%	26%
8pm-12am	20%	18%	13%
<b>Age</b>			
Under 18	3%	3%	3%
18-29	47%	45%	38%
30-39	22%	25%	26%
40+	28%	27%	33%

# Stop outcomes

	Black drivers	Non-black drivers (weighted)
Citation rate	68%	72%
	(66.6%, 69.7%)	(70.3%, 74.5%)
0-9 minutes	47%	53%
	(45.4%, 48.6%)	(51.0%, 56.1%)
Pat search	2.7%	2.6%
	(2.1%, 3.2%)	(1.8%, 3.4%)
Consent search	2.2%	1.6%
	(1.7%, 2.7%)	(0.9%, 2.2%)
Probable cause	3.2%	1.4%
	(2.6%, 3.9%)	(0.8%, 2.0%)

# Remaining questions

- The bias/variance tradeoff is difficult to optimize. Aggressively trying to balance on subject features costs power
- Subject features associated with group assignment but not outcomes can greatly increase variance without offering any reduction in bias
- Detecting insufficient overlap between the groups is fairly easy using ESS or histograms of estimated propensity scores
- Sensitivity to the strong ignorability assumption...

# Assessing sensitivity

- Assume that  $w_i$  is off by a factor  $a_i \in [1/G, G]$  due to an unobserved factor
- Assume this unobserved factor is strongly associated with the outcome
- Find  $a_i$ 's that maximize and another set of  $a_i$ 's that minimize the estimated treatment effect.

$G$	Maximum	Minimum
1.24	0.00	-11.32
2.00	13.78	-20.58
3.00	23.19	-26.52
4.00	28.06	-29.87

# Conclusions

- Statistics, machine learning, and policy analysis find a happy marriage in propensity score studies
- Statistics pins down the analytical question
- Machine learning balances the groups by accurately assessing the propensity score
- Policy analysis inspects the groups for balance on the essential features and interprets differences